

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ERDA-05 CIAE-00 H-01 INR-07
IO-13 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04
PRS-01 SP-02 SS-15 TRSE-00 NSC-05 ACDE-00 NSCE-00
SSO-00 USIE-00 INRE-00 /083 W
-----027465 011836Z /45

O 011728Z JUL 77
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC IMMEDIATE 2246
SECDEF WASHDC IMMEDIATE
INFO USMISSION NATO IMMEDIATE
AMEMBASSY BONN
AMEMBASSY LONDON
USNMR SHAPE
USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0363

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS
TAGS: PARM, NATO
SUBJ: MBFR NEGOTIATIONS DISAGGREGATION: SPC MEETING OF JUNE 30

REF:

(A) NATO 6297 DTG 010918Z JUL 77
(B) STATE 152272 DTG 300139Z JUN 77
(C) NATO 6106 DTG 271630Z JUN 77
(D) BONN 10954 DTG 301619Z JUN 77

1. IN DELEGATION'S VIEW, IT IS ESSENTIAL THAT US CONTINUE
TO RESIST STEP-BY-STEP APPROACH ADVOCATED BY FRG, WHICH, AS
JUNE 30 SPEC MEETING SHOWED, IS STRONGLY OPPOSED BY ALL DIRECT
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PARTICIPANTS. WE BELIEVE THAT THE RESULT OF THE FRG STEP-
BY-STEP APPROACH TO GROUND FORCE DISAGGREGATION WOULD BE TO
MAKE THE WHOLE UNIT DISAGGREGATION PROPOSAL NON-NEGOTIABLE.

2. WE ARE CONCERNED THAT THE EAST MAY TRY TO REJECT AN APPROACH
INVOLVING SEPARATE TREATMENT OF NATO STAFF ON

THE PRETEXT THAT IT REPRESENTS AN EFFORT BY THE WEST TO GAIN STATUS FOR NATO IN THE CONTEXT OF THE VIENNA NEGOTIATIONS, WHICH THE EAST INSISTS ARE AMONG 19 SOVEREIGN NATIONS AND NOT BETWEEN THE RESPECTIVE MILITARY ALLIANCES. IF THE EAST CHOOSES TO BASE ITS CASE ON THIS ISSUE OF PRINCIPLE, IT WOULD NOT HAVE TO REVEAL ANY RELUCTANCE TO TABLE DATA, NOR WOULD THE SMALL SIZE OF THE INTERNATIONAL STAFF CONTINENT BE RELEVANT TO SUCH AN ARGUMENT OF PRINCIPLE. THE WEST WILL THEREFORE NEED TO BE IN A POSITION TO MAKE OTHER ASPECTS OF ITS PROPOSAL AS ACCEPTABLE AS CAN REASONABLY BE DONE.

3. UNDER THE BASIC FRG APPROACH, THE EAST WOULD BE REQUIRED TO TABLE DATA GIVING THE NUMERICAL STRENGTH OF 14 INDIVIDUAL MAJOR GROUND FORCE UNITS AND 8 MAJOR AIR FORCE UNITS IN ORDER TO OBTAIN THE DATA WHICH IT SEEMS FROM THE WEST AND WHICH WILL IN ANY CASE BE INCOMPLETE BECAUSE OF THE EXCLUSION OF INTERNATIONAL STAFFS. IF, IN ADDITION, THE FRG'S STEP-BY-STEP APPROACH IS MADE A REQUIREMENT, THE EAST WILL HAVE NO ASSURANCE WHEN IF EVER IT WILL OBTAIN ALL THE DATA THE ALLIES ARE OFFERING. RUTH HAS MADE CLEAR (REF D, PARA 4), THAT, IN THE FRG VIEW, THE PROGRESSION FROM ONE STEP TO THE NEXT WOULD DEPEND ON A DETERMINATION BY THE WEST THAT THE EAST'S DATA IN THE PRECEDING ONE HAD BEEN QUOTE SATISFACTORY UNQUOTE, AND THIS IS EXACTLY WHAT THE EAST WILL SUSPECT.

4. WHILE NOT AFFECTING NEGOTIABILITY, THE STEP BY STEP APPROACH
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ALSO CREATES POSSIBILITY FOR EAST TO HOLD BACK ON DATA NEEDED BY WEST, IF WESTERN PROPOSAL WERE EVER ACCEPTED.

5. WE BELIEVE THE FRG CONCERN THAT THE SIMULTANEOUS TABLING OF DISAGGREGATED DATA WOULD MAKE NATIONAL TOTALS IMMEDIATELY AVAILABLE TO THE EAST IS ADEQUATELY PROTECTED AGAINST IN TWO WAYS. FIRST, BY THE OMISSION OF NATIONAL DESIGNATIONS FOR THE INTERNATIONAL COMPONENT WHICH THE FRG ITSELF PROPOSED FOR PRECISELY THIS REASON. THERE IS NO LOGICAL NATIONAL FOR THIS DEVICE UNLESS IT PROVIDES PROTECTION IN THE NEGOTIATING CONTEXT AGAINST THE TABLING OF NATIONAL TOTALS.

5. SECOND, AS US REP POINTED OUT TO FRG REP (REF A, PARA 10), THE US APPROACH OUTLINED IN REF B DOES IN FACT ENVISAGE TWO SEPARATE STEPS FOR PRESENTATION OF GROUND AND AIR FORCE DATA. CONSEQUENTLY, THE DATA FROM WHICH NATIONAL TOTALS FOR EACH WESTERN DIRECT PARTICIPANT (MINUS THE NATIONAL SHARE OF THE INTERNATIONAL COMPONENT) COULD BE DERIVED WOULD NOT BE MADE AVAILABLE ALL AT ONCE.

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MBFR NEGOTIATIONS

FROM US REP MBFR

5. REGARDING THE PROBLEM RAISED BY THE INTERNATIONAL STAFF COMPONENT DISCUSSED IN PARA 2 ABOVE, A RATIONALE SHOULD BE DEVELOPED TO EXPLAIN WHY THE INTERNATIONAL STAFFS WERE NOT DISAGGREGATED NATIONALLY AND ASSIGNED TO THE NATIONALLY DESIGNATED RESIDUALS. THERE IS, AFTERALL, NO INTRINSIC REASON WHY THE WEST COULD NOT HAVE DISAGGREGATED THE PERSONNEL ASSIGNED TO INTERNATIONAL STAFFS AS OF 1 JANUARY 1976. SOME REASON WHICH IS NOT ARBITRARY OR RELATED TO THE WESTERN NEGOTIATING APPROACH SHOULD BE DEVELOPED AS TO WHY THE WEST IS SEPARATING THIS GROUP. ONE POSSIBILITY WHICH MIGHT BE EXAMINED WOULD BE TO STATE THAT THE WEST HAS GROUPED TOGETHER THOSE PERSONNEL ASSIGNED TO MULTINATIONAL HEADQUARTERS WHOSE SCOPE COVERS FORCES BOTH INSIDE AND OUTSIDE THE REDUCTION AREA. US NATO MAY WISH TO INDICATE WHAT HEADQUARTERS WOULD BE
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INVOLVED UNDER THIS CONCEPT.

6. UNDER THIS CONCEPT, INDIRECT PARTICIPANT MILITARY PERSONNEL ON THOSE STAFFS AS SHOWN IN US NATO MIGHT ALSO BE INCLUDED WITH THE HEADQUARTERS PERSONNEL AS FURTHER SUPPORT FOR THE ARGUMENT THAT THE RESPONSIBILITIES OF PERSONNEL IN THIS CATEGORY EXTEND BEYOND THE AREA AND THAT THEY THEREFORE DESERVE SEPARATE TREATMENT. WE ALSO RECOMMEND USE OF QUOTE MULTILATERAL UNQUOTE VICE QUOTE INTERNATIONAL UNQUOTE TO DILUTE THE BLOC FLAVOR OF THE TERM.

7. IT IS MORE IMPORTANT, AND IT WILL SAVE MORE TIME IN THE END, TO MAKE THE WESTERN PROPOSAL AS NEGOTIABLE AS POSSIBLE BEFORE IT IS ADVANCED TO THE EAST THAN TO DECIDE ON GUIDANCE RAPIDLY IN THE SPC. THE MAIN IMPROVEMENT NEEDED IS THE ELIMINATION OF THE FRG STEPS.RESOR

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